

SEVENTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
Second Regular Session)

SENATE

COMMITTEE REPORT NO. 223

Submitted jointly by the Committees on Youth; and ^{Rel.} Finance on JAN 16 2018.

Re : Senate Bill No. 1650

Recommending its approval in substitution of Senate Bill No. 1000

Sponsor : Sen. Joel Villanueva

Mr. President:

The *Committees on Youth; and Finance* to which was referred Senate Bill No. 1000, introduced by Senator Gatchalian, entitled:

**“AN ACT
PROVIDING FOR THE MAGNA CARTA OF THE OUT-OF-SCHOOL
YOUTH”**

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached bill, Senate Bill No. 1650, prepared by the Committees, entitled:

**“AN ACT
PROVIDING FOR THE MAGNA CARTA OF THE OUT-OF-SCHOOL
YOUTH”**

be approved in substitution of Senate Bill No. 1000, with Senators Gatchalian, Villanueva and Legarda as authors.

Respectfully submitted:

Chairpersons:



SEN. LOREN LEGARDA
Committee on Finance



SEN. JOEL VILLANUEVA
Committee on Youth

Vice-Chairpersons:



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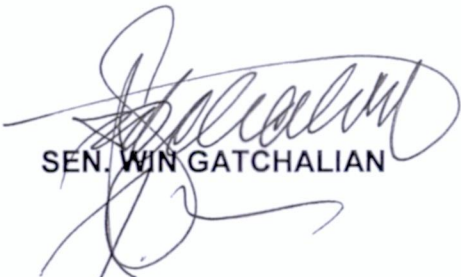
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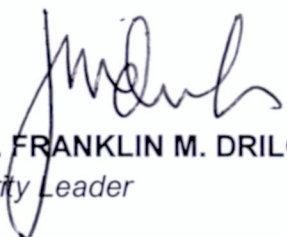
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President Pro-Tempore



SEN. VICENTE C. SOTTO III

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SEN. FRANKLIN M. DRILON

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*Senate President
Senate of the Philippines
Pasay City*

SEVENTEENTH CONGRESS OF THE)
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Second Regular Session)

SENATE

S.B. No. 1650

18 JAN 16 10:52

Prepared by the Committees on Youth; and Finance with Senators Gatchalian, Villanueva, and Legarda as authors thereof.

REC'D

AN ACT
PROVIDING FOR THE MAGNA CARTA OF THE
OUT-OF-SCHOOL YOUTH

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

CHAPTER 1
GENERAL PROVISIONS

1 SECTION 1. **Short Title.** – This Act shall be known as the “*Magna Carta of the*
2 *Out-of-School Youth.*”

3 SEC. 2. **Declaration of Policies.** – It is hereby declared that the State values
4 the dignity of every human person and guarantees full respect for human rights. The
5 State therefore recognizes the right of out-of-school youth to social protection and
6 development. Towards this end, the State shall promulgate measures to achieve the
7 following objectives:

8 (a) Inspire and encourage the out-of-school youth to contribute to nation building;

9 (b) Recognize the rights of out-of-school youth in the society;

10 (c) Provide an Alternative Learning System and a program for technical/vocational
11 education for the out-of-school youth;

12 (d) Give full support to the improvement of the total well-being of the out-of-school
13 youth by providing educational development and employment opportunities; and

14 (e) Recognize the important role of the private sector in the improvement of the
15 welfare of out-of-school youth and to actively seek their partnership.

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CHAPTER II
DEFINITION OF TERMS

3 SEC. 3. **Definitions.** – As used in this Act:

- 4 (a) *Alternative Learning System* refers to a parallel learning system in the Philippines
5 that provides a practical option to the existing formal instruction. It includes both
6 the non-formal and informal sources of knowledge and skills;
- 7 (b) *Out-of-school Youth* refers to members of the population aged 15 to 30 years old
8 who are currently out of school, not gainfully employed, and have not finished
9 college or a post-secondary course;
- 10 (c) *Social Protection* refers to policies and programs that seek to reduce poverty and
11 vulnerability to risks and enhance the social status and rights of all out-of-school
12 youth by promoting and protecting the livelihood and employment, protecting
13 against hazards and sudden loss of income, and improving people's capacity to
14 manage risk. Its components are labor market programs, social insurance, social
15 welfare and social safety nets;
- 16 (d) *Substantive Equality* refers to the full and equal enjoyment of rights and freedoms
17 contemplated under this Act and encompasses *de jure* and *de facto* equality and
18 equality in outcomes;
- 19 (e) *Technical/Vocational Education* refers to the education or training process
20 involving, in addition to general education, the study of technologies and related
21 sciences and the acquisition of practical skills relating to occupations in various
22 sectors of economic and social life. The term is comprised of formal (organized
23 programs as part of the school system), and non-formal (organized classes
24 outside the school system) approaches; and
- 25 (f) *TESDA Graduate* refers to a student or trainee who has completed the
26 requirements set for a Technical Education and Skills Development Authority
27 (TESDA)-registered Technical Vocational Education and Training (TVET)
28 course/program.

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CHAPTER III
DUTIES RELATED TO THE HUMAN RIGHTS OF OUT-OF-SCHOOL YOUTH

31 SEC. 4. **The State as the Primary Duty-Bearer.** – The State, as the primary
32 duty bearer, shall be guided by progressive developments in human rights of out-of-
33 school youth under international law, and endeavor to design policies, laws, and other
34 regulatory measures to fulfill these duties. It shall institute programs that will carry out
35 the objectives of this Act. It shall promote:

- 36 (a) The protection of the rights of out-of-school youth against discrimination by
37 private corporations, entities, and individuals; and

1 (b) The substantive equality in the rights of out-of-school youth in all spheres of
2 growth and development.

3 SEC. 5. **Duties of State Agencies and Instrumentalities.** – The duties of the
4 State as stated in Section 4 of this Act shall extend to all state agencies, offices, and
5 instrumentalities at all levels and government-owned and –controlled corporations,
6 subject to the Constitution and pertinent laws, policies, or administrative guidelines
7 that define specific duties of state agencies and entities concerned.

8 CHAPTER IV
9 RIGHTS AND EMPOWERMENT

10 SEC. 6. **Human Rights of Out-of-School Youth.** – Out-of-school youth shall
11 enjoy, without discrimination, all rights in the Constitution and those rights recognized
12 under international instruments duly signed and ratified by the Philippines, in
13 consonance with Philippine law.

14 SEC. 7. **Protection from Violence.** – The State shall ensure that all out-of-
15 school youth shall be protected from all forms of violence, particularly cases of physical
16 abuse, sexual exploitation, and human trafficking. Agencies of government shall give
17 priority to the defense and protection of out-of-school youth and help them to attain
18 justice and healing.

19 SEC. 8. **Equal Treatment Before the Law.** – The State shall take steps to review
20 and, when necessary, amend, or repeal existing laws that are discriminatory to out-of-
21 school youth.

22 SEC. 9. **Representation of Out-of-School Youth Issues and Concerns in**
23 **Media and Film.** – The State shall formulate policies and programs for the
24 advancement of out-of-school youth, in collaboration with government and non-
25 government media-related organizations.

26 For this purpose, the State shall ensure allocation of space, airtime, and
27 resources, strengthen programming, production, and image-making that appropriately
28 present the out-of-school youth's needs, issues and concerns in all forms of media,
29 communication, information dissemination, and advertising.

30 SEC. 10. **Recognition and Preservation of Cultural Identity and Integrity.** –
31 The State shall recognize and respect the rights of Moro and indigenous peoples who
32 are out-of-school youth to practice, promote, protect, and preserve their own culture,
33 traditions, and institutions and to consider these rights in the formulation and
34 implementation of national policies and programs.

35 To this end, the State shall adopt measures in consultation with the sectors
36 concerned to protect their rights, their indigenous knowledge systems and practices,
37 traditional livelihood, and other manifestations of their culture and way of life: *Provided,*
38 That these cultural systems and practices are not discriminatory to the out-of-school
39 youth.

CHAPTER V
GOVERNMENT ASSISTANCE AND SUPPORT

SEC. 11. **Government Assistance.** – The National Government, through its agencies and instrumentalities, shall provide the following:

(a) Education – The Department of Education (DepEd), TESDA and the Commission on Higher Education (CHED), in consultation with local government units (LGUs) and non-government organizations (NGOs), shall institute a program that will ensure access to formal and non-formal education;

(b) Health – The Department of Health (DOH), in coordination with LGUs and NGOs shall institute a national health program and provide an integral health service for out-of-school youth;

(c) Social Services – The Department of Social Welfare and Development (DSWD), in cooperation with LGUs and NGOs and other relevant stakeholders shall develop and implement programs on social services for out-of-school youth, the components of which are:

(1) Social Enhancement Services which provide the out-of-school youth with opportunities for socializing, organizing creative expression, and improvements of self; and

(2) After Care Services for out-of-school youth who are discharged from the homes or institutions of the DSWD and other private institutions duly accredited by DSWD, especially those who have problems of reintegration with family and community;

(d) Employment – The Department of Labor and Employment (DOLE), in coordination with other government agencies such as, but not limited to, the Department of Trade and Industry (DTI) and TESDA, shall assess, design, and implement training programs that will provide skills and welfare or livelihood support for out-of-school youth.

CHAPTER VI
EDUCATION

SEC. 12. **Mandatory Technical/Vocational Education.** – It shall be the duty of the State to provide mandatory technical/vocational education to out-of-school youth. The course shall be provided and/or managed by TESDA in accordance with its Training Regulations.

SEC. 13. **Education Cost and Support.** – The technical/vocational education shall be offered by the State free of charge to the out-of-school youth. The State shall likewise provide materials, instruments, and tools that the out-of-school youth may need while enrolled in a technical/vocational course, as well as sufficient allowance to cover transportation and other related costs for the duration of the training.

1 SEC. 14. **Skills Development Coordinators at the LGUs.** – The LGUs, through
2 the Community Training and Employment Coordinators (CTECs) or duly designated
3 LGU personnel, shall have the responsibility of monitoring the progress and
4 development of the OSYs in the chosen technical/vocational course by requiring the
5 technical vocational institutions (TVIs) to submit, among others, regular enrollment
6 and completion reports of the programs being implemented.

7 SEC. 15. **Promotion to Formal Tertiary Education.** – The local Social Welfare
8 and Development Officer may recommend an out-of-school youth to be a recipient of
9 a scholarship program from the CHED under either Republic Act 10931 or the
10 Universal Access to Quality Tertiary Education or Republic Act No. 10687 or the
11 Unified Student Financial System for Tertiary Education Act (UniFAST).

12 SEC. 16. **Entrepreneurial Education.** – The DTI, in coordination with TESDA
13 and other relevant government agencies, shall conduct a training program to provide
14 the out-of-school youth with the knowledge, skills and motivation to encourage
15 entrepreneurial success. The program shall include small business management
16 education and new approaches on how to promote innovation or introduce new
17 products or services to the markets.

18 SEC. 17. **Alternative Learning System.** – The Alternative Learning Mode of
19 Education shall be made available to out-of-school youth in the barangays.

20 For out-of-school youth who are in the custody of a home or an institution
21 managed by the DSWD, the latter shall coordinate with the DepEd for the provision of
22 Alternative Learning System within its premises.

23 **CHAPTER VII**
24 **EMPLOYMENT AND ENTREPRENEURIAL FACILITATION**

25 SEC. 18. **Employment.** – An out-of-school youth who has the capacity and
26 desire to work shall be provided employment opportunities to enable them to be
27 productive members of the society.

28 SEC. 19. **Entrepreneurial Facilitation.** – The State shall establish a community-
29 based method of addressing the needs and barriers facing out-of-school youth
30 entrepreneurs. The objective is to encourage and develop a diverse and robust local
31 entrepreneurial economy that will lead to more opportunities for the enterprising out-
32 of-school youth.

33 SEC. 20. **Right to Decent Work.** – The State shall progressively grant and
34 ensure decent work standards for out-of-school youth who have graduated in TVET
35 courses, which shall include, but not be limited, to the following minimum guarantees:

- 36 (a) Local job generation and employment, as well as other economic opportunities
37 for TVET graduates, providing strict regulations against their forced and
38 involuntary displacement;

- 1 (b) Promotion and protection of the rights and welfare of migrant TVET graduates
2 regardless of their work status, and protection against discrimination in wages,
3 conditions of work, and employment opportunities in host countries; and
- 4 (c) Opportunities for work shall be productive and fairly remunerative as family living
5 wage, security of tenure in the workplace, and better prospects for personal
6 development and social integration.
- 7 **SEC. 21. Social Protection. –**
- 8 (a) The State shall endeavor that out-of-school youth workers and TVET graduates
9 acquire a mandatory life, accident, and health insurance coverage to be provided
10 by their employer.
- 11 (b) The State shall institute policies and programs that seek to reduce poverty as
12 well as vulnerability to risks of out-of-school youth by protecting against hazards
13 of sudden loss of income, and improving his/her capacity to manage risks.

14 **CHAPTER VIII**
15 **ESPECIALLY DIFFICULT CIRCUMSTANCE**
16

- 17 **SEC. 22. Especially Difficult Circumstance. –** Out-of-school youth who are in
18 especially difficult circumstances such as victims of sexual and physical abuse, illegal
19 recruitment, prostitution, trafficking, armed conflict, out-of-school youth in conflict with
20 the law, and such other related circumstances which have caused their functional
21 incapacity in the society, shall be provided with services and interventions as
22 necessary, such as, but not limited to, the following:
- 23 (a) Temporary protective custody;
- 24 (b) Medical and dental services;
- 25 (c) Psychological evaluation;
- 26 (d) Counseling;
- 27 (e) Psychiatric evaluation;
- 28 (f) Legal services;
- 29 (g) Productivity skill capability building;
- 30 (h) Livelihood assistance;
- 31 (i) Financial assistance;
- 32 (j) Life skills training; and
- 33 (k) Health education and information.

1 SEC. 23. **Inter-agency Support.** – The DSWD, Department of Justice, DOH and
2 DepEd, in coordination with the appropriate LGU, shall lead in facilitating,
3 implementing, monitoring and planning programs for the rehabilitation of the out-of-
4 school youth.

5 SEC. 24. **Duty of the LGU.** – It is the duty of the LGU where the out-of-school
6 youth resides to deliver the services and interventions necessary under their
7 respective jurisdictions.

8 **CHAPTER IX**
9 **ADMINISTRATION AND ENFORCEMENT**

10 SEC. 25. **Advisory Council.** – The Advisory Council created under Republic Act
11 No. 8044 or the Youth in Nation Building Act shall plan, coordinate and monitor yearly
12 work programs in pursuance of the objectives of this Act. It shall also create and
13 implement a National Comprehensive Multi-Stakeholder Plan of Action for Out-of-
14 School Youth.

15 The Advisory Council shall also coordinate with, and ensure that the relevant
16 agencies of the Government have appropriate programs for the out-of-school youth in
17 accordance with the objectives of this Act.

18 SEC. 26. **Local Social Welfare and Development Officer.** – The local Social
19 Welfare and Development Officer shall assist in the effective implementation of the
20 provisions of this Act and shall have the following functions:

- 21 (a) To draw up a list of available and required services which can be provided for
22 out-of-school youth;
- 23 (b) To maintain and regularly update on an annual basis the list of out-of-school
24 youth and to issue nationally uniform individual identification cards free of charge,
25 which shall be valid anywhere in the country;
- 26 (c) To serve as a general information and liaison center to serve the needs of the
27 out-of-school youth;
- 28 (d) To coordinate with the Advisory Council to ensure compliance with the provisions
29 of this Act;
- 30 (e) To report to the mayor, any individual, establishment, business entity, institution,
31 or agency found in violation of any provision of this Act; and
- 32 (f) To require government institutions as well as private establishments to
33 prominently display notices that will generate public awareness on the right and
34 welfare of out-of-school youth.

35 SEC. 27. **Role of Non-Government Organizations.** – Non-government
36 organizations or private volunteer organizations dedicated to the promotion,
37 enhancement, and support of the welfare of out-of-school youth are hereby

1 encouraged to become partners of government in the implementation of programs and
2 projects for the out-of-school youth.

3 **CHAPTER X**
4 **FINAL PROVISIONS**

5 **SEC. 28. Penalties.** – Any person who violates any provision of this Act shall,
6 upon conviction, suffer the following penalties:

7 (a) For the first violation, imprisonment of not less than six (6) months but not more
8 than two (2) years and a fine of not less than Fifty Thousand pesos (P50,000.00)
9 but not more than One Hundred Thousand Pesos (P100,000.00);

10 (b) For any subsequent violation, imprisonment of not less than two (2) years but not
11 more than six (6) years and a fine of not less than One Hundred Thousand Pesos
12 (P100,000.00) but not more than Two Hundred Thousand Pesos (P200,000.00);
13 and

14 (c) Any person who not being qualified under this Act or with deceit and fraudulent
15 machination shall avail of any of the benefits and privileges granted under this
16 Act shall suffer the penalty of imprisonment for not less than six (6) months but
17 not more than two (2) years and a fine of not less than Fifty Thousand Pesos
18 (P50,000.00) but not more than One Hundred Thousand Pesos (P100,000.00).

19 If the offender is a corporation, organization or any similar entity, the officials
20 thereof directly involved in the commission of the act in violation of any of the
21 provisions of this Act shall be held liable.

22 If the offender is an alien or a foreigner, he shall be deported immediately upon
23 service of sentence without further proceedings.

24 Upon filing of the appropriate complaint or information, the proper authorities, in
25 coordination with the concerned LGU, shall cause the cancellation or revocation of the
26 business permit, permit to operate, franchise, and other similar privileges granted to
27 any business, entity or person that fails to abide by or violates the provisions of this
28 Act.

29 **SEC. 29. Implementing Rules and Regulations.** – Within ninety (90) days from
30 the effectivity of this Act, the Advisory Council and DSWD shall promulgate the
31 implementing rules and regulations as may be necessary to ensure the efficient and
32 effective implementation of this Act, in consultation with other stakeholders including
33 NGOs or peoples organizations for the out-of-school youth duly accredited by the
34 DSWD.

35 **SEC. 30. Appropriations.** – The necessary appropriations for the initial
36 implementation of this Act shall be appropriated from any available funds from the
37 National Treasury. Thereafter, any such sums as may be needed for the continued
38 implementation of this Act shall be included in the annual General Appropriations Act
39 of the respective agencies.

1 SEC. 31. **Separability Clause.** – Should any part of this Act be declared
2 unconstitutional, the rest of the provisions of this Act not affected shall continue to be
3 in effect and subsisting.

4 SEC. 32. **Repealing Clause.** – The provisions of other laws, decrees, executive
5 orders, rules and regulations inconsistent with this Act are hereby repealed, amended
6 or modified accordingly.

7 SEC. 33. **Effectivity.** – This Act shall take effect fifteen (15) days after its
8 publication in the *Official Gazette* or in at least two (2) national newspapers of general
9 circulation.

10 *Approved,*